# REPORT OF THE AUDIT OF THE SHELBY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE SHELBY COUNTY FISCAL COURT

June 30, 2009

The Auditor of Public Accounts has completed the audit of the Shelby County Fiscal Court for fiscal year ended June 30, 2009.

We have issued unqualified opinions, based on our audit on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information of Shelby County, Kentucky. In accordance with OMB Circular A-133, we have issued an unqualified opinion on the compliance requirements that are applicable to Shelby County's major federal programs: Disaster Grants - Public Assistance (Presidentially Declared Disasters) (CFDA #97.036) and Help America Vote Act (CFDA#90.401).

The financial statements of Shelby County 109 Taxing District, a discretely presented component unit, were audited by other auditors and have been prepared under accounting principles generally accepted in the United States of America, which is inconsistent with the basis of accounting Shelby County, Kentucky uses to prepare its financial statements. As a result, we have issued a qualified opinion on the discretely presented component unit.

### **Financial Condition:**

The fiscal court had net assets of \$18,277,578 as of June 30, 2009. The fiscal court had unrestricted net assets of \$4,962,150 in its governmental activities as of June 30, 2009, with total net assets of \$18,089,387. In its business-type activities, total net cash and cash equivalents were \$183,493 with total net assets of \$188,191. The fiscal court's discretely presented component units had net assets of \$2,257,603 as of June 30, 2009. The discretely presented component units had net cash and cash equivalents of \$1,122,267. The fiscal court had total debt principal as of June 30, 2009 of \$31,144,000 with \$558,000 due within the next year.

#### **Report Comments:**

- 2009-1 Fiscal Court Lacks Internal Controls Over Ambulance Receipts
- 2009-2 The Fiscal Court Should Maintain Complete And Accurate Capital Asset Schedules
- 2009-3 Federal Reimbursement Requests Should Agree To Supporting Documentation

#### **Deposits:**

The fiscal court and component units' deposits were insured and collateralized by bank securities.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
SHELBY COUNTY OFFICIALS	4
MANAGEMENT DISCUSSION AND ANALYSIS	5
STATEMENT OF NET ASSETS - MODIFIED CASH BASIS	13
STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS	16
BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	20
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	24
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF	20
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS	
STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS	33
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS	37
STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS	
NOTES TO FINANCIAL STATEMENTS	44
BUDGETARY COMPARISON SCHEDULES	65
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION	69
COMBINING BALANCE SHEET -	
NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	73
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES	
IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS	
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS	82
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	85
REPORT ON COMPLIANCE WITH REQUIREMENTS  APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL  OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133	80
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	
APPENDIX A:	

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Rob Rothenburger, Shelby County Judge/Executive
Members of the Shelby County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Shelby County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We did not audit the financial statements of the Shelby County 109 Taxing District, a discretely presented component unit, which represents 100 percent of the assets and revenues of the discretely presented component opinion unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Shelby County 109 Taxing District, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provides a reasonable basis for our opinions.

As described in Note 1, Shelby County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The financial statements of the Shelby County 109 Taxing District, a discretely presented component unit of the Shelby County Fiscal Court, are presented in accordance with the accrual basis of accounting and therefore, include certain accruals required by accounting principles generally accepted in the United States of America that are not presented in accordance with the modified cash basis. The amounts by which these accruals affect the financial statements are not reasonably determinable.



WWW.AUDITOR.KY.GOV

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Rob Rothenburger, Shelby County Judge/Executive
Members of the Shelby County Fiscal Court

In our opinion, based upon our report and the report of other auditors, except for the effects of such adjustments, if any, as might have been determined to be necessary had the Shelby County 109 Taxing District's financial statements been prepared using the same basis of accounting as Shelby County, Kentucky, the financial statements referred to above present fairly, in all material respects, the financial position of the discretely presented component unit of Shelby County, Kentucky, as of June 30, 2009, and the changes in financial position, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Shelby County, Kentucky as of June 30, 2009, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The management's discussion and analysis and budgetary comparison information are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Shelby County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments and Non-Profit Organizations, and is not a required part of the basic financial statements. The combining fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 6, 2010, on our consideration of Shelby County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Rob Rothenburger, Shelby County Judge/Executive
Members of the Shelby County Fiscal Court

Based on the results of our audit, we present the schedule of findings and questioned costs, included herein, which discusses the following report comments:

2009-1 Fiscal Court Lacks Internal Controls Over Ambulance Receipts

2009-2 The Fiscal Court Should Maintain Complete And Accurate Capital Asset Schedules

2009-3 Federal Reimbursement Requests Should Agree To Supporting Documentation

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

April 6, 2010

### SHELBY COUNTY OFFICIALS

### For The Year Ended June 30, 2009

### **Fiscal Court Members:**

Rob Rothenburger County Judge/Executive

Tony Carriss Magistrate

Mike Whitehouse Magistrate

Cordy Armstrong Magistrate

Michael Riggs Magistrate

Betty Curtsinger Magistrate

Hubert Pollett Magistrate

Allen Ruble Magistrate

### **Other Elected Officials:**

Hart Megibben County Attorney

Bobby Waits Jailer

Sue Carole Perry County Clerk

Kathy Nichols Circuit Court Clerk

Mike Armstrong Sheriff

Brad McDowell Property Valuation Administrator

Ronald Waldridge, Jr. Coroner

### **Appointed Personnel:**

Paula Webb County Treasurer

James Ray Wiley Occupational Tax Collector

Karen Blake Finance Officer

Jenny King Payroll Clerk

### **ROB ROTHENBURGER**

### **Shelby County Judge Executive**

419 Washington Street Shelbyville, KY 40065 (502) 633-1220 – Fax (502) 633-7623 – TDD 1-800-247-2510

### Management Discussion and Analysis

As financial management of the Shelby County Fiscal Court, we offer readers of these government-wide financial statements this narrative overview and analysis of the financial activities of the Fiscal Court for the fiscal year ended June 30, 2009. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in our financial position. We encourage readers to consider the information presented here in conjunction with the government-wide financial statements as a whole.

#### Overview of the Government-wide Financial Statements

The County's basic financial statements, which consists of two government-wide and various fund financial statements, are designed to provide readers with a broad overview of the Fiscal Courts finances, in a manner similar to a private-sector business.

The Statement of Net Assets presents information government-wide on all County assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Fiscal Court is improving or deteriorating. Net assets increase when revenues exceed expenses. Increases to assets without a corresponding increase to liabilities, result in increased net assets, which indicate an improved financial position.

The Statement of Activities presents information showing how a government's net assets changed during the fiscal year. All changes in net assets are reported as soon as the underlying event occurs, regardless of timing of related cash flows.

The fund financial statements consist of a balance sheet and a statement of revenues, expenditures and changes in fund balances. The fund financial statements focus on how money flows into and out of the funds. The funds balance at year-end shows what is available for spending in future periods. The reconciliation at the bottom of these statements shows how the government-wide statements, the statement of net assets, and the statement of activities differ from one another.

The notes to the financial statement provide additional information that is essential to a full understanding of the data provided in the basic government-wide financial statements.

### **Financial Highlights**

The Statement of Net Assets shows the Fiscal Court has \$22,274,671 in current assets and \$27,146,907 in non-current assets. Current assets consist of cash and cash equivalents. Non-current assets consist of capital assets (land, land improvements, vehicles, buildings and equipment, infrastructure, etc.) net of depreciation; the liabilities of the Fiscal Court are current liabilities due within one year of \$558,000, and non-current liabilities due in more than one year of \$30,586,000. Net assets are \$18,277,578. From year to year, changes in net assets are an indicator of the Fiscal Court's financial position.

The Statement of Activities shows government-wide general revenues for the Shelby County Fiscal Court were \$9,794,071 for fiscal year 2009. The majority of revenues were property tax assessments and occupational taxes.

The fund financial statements show the inflow and outflow of cash receipts and cash expenditures. The change in fund balance of \$14,462,802 shows that the Fiscal Court used all of its available current year revenues. Total revenues were \$16,456,576; operating expense and capital outlay were \$19,091,584. Expenditures exceeded revenues by \$2,635,008. Therefore, the Fiscal Court had a decrease in its fund balance.

#### **Comparative Financial Statements**

	Shelby County Net Assets	
	2008	2009
Assets		
Current Assets	\$7,979,131	\$22,274,671
Capital Assets	<u>26,798,385</u>	<u>27,146,907</u>
Total Assets	\$34,777,516	\$49,421,578
Liabilities		
Current Liabilities	5,052,000	558,000
Noncurrent Liabilities	9,426,000	<u>30,586,000</u>
Total Liabilities	\$14,478,000	\$31,144,000
Net Assets		
Invested in capital assets, Net of related debt	12,320,385	(4,108,093)
Restricted	2,489,185	17,266,003
Unrestricted	5,489,946	<u>5,119,668</u>
Total Net Assets	\$20,299,516	\$18,277,578

### **Comparative Financial Statements (Continued)**

	Shelby County Statement of Activities	
	2008	2009
Program Revenues:		
Charges for Services	\$3,448,517	\$3,734,654
Operating Grants &	2,048,395	1,962,623
Contributions	2,048,393	1,902,023
Capital Grants & Contributions	1,689,315	965,553
Total Program Revenues	7,186,227	6,662,830
Total Hogram Revenues	7,180,227	0,002,030
General Revenues		
Taxes	6,617,488	6,338,931
Excess Fees	768,890	649,816
Miscellaneous Revenues	1,497,342	2,673,328
License & Permits	623,609	-0-
Accrued Interest Received	368,780	131,996
Total General Revenues	9,876,109	9,794,071
	2,111,11	
Total Revenues	\$17,062,336	\$16,456,901
Program Expenses		
General Government	6,132,979	7,390,465
Protection to Persons and	6,350,263	4,673,297
Property		
General Health and Sanitation	610,519	491,864
Social Services	266,497	294,410
Recreation and Culture	1,239,524	742,932
Roads	2,775,618	1,690,115
Debt Services	311,429	1,500,736
Capital Projects	455,592	190,000
Jail Canteen	<u>133,868</u>	<u>147,443</u>
Total Expenses	18,276,289	17,121,262
Change in Net Assets	(1,048,589)	(485,689)
Net Assets-Beginning	21,348,105	18,763,267
Net Assets-Ending	\$20,299,516	\$18,277,578

### **Financial Analysis of the County's Funds**

As noted earlier, Shelby County uses Fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds Overview. The focus of Shelby County Governmental Funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

### Financial Analysis of the County's Funds (Continued)

The County has five major governmental funds. These are 1) General Fund, 2) Road Fund, 3) Jail Fund, 4) EMS Fund, 5) Justice Center Public Properties Fund, there are three non-major funds, and they are A) L.G.E.A fund and B) KaColt Fund, C) Special Fund.

- 1. The General Fund is the chief operating fund of Shelby County. The Fiscal year began with a Fund balance of \$2,554,858. During the fiscal year, the General Fund had \$10,723,979 in revenues, had a net transfers of \$1,943,272 and \$8,692,827 in expenditures with an ending balance as of June 30, 2009 of \$2,642,738.
- 2. The Road Fund is the fund related to county road and bridge construction and maintenance. The fiscal year began with a fund balance of \$1,317,216. During the fiscal year, the Road Fund had \$1,575,649 in revenues, \$2,204,029 in expenditures and \$518,000 in transfers with an ending balance of \$1,206.836.
- 3. The Jail Fund is used to account for the operation of the County's Detention Program. The beginning balance was \$373,140. During the fiscal year, the Jail Fund had \$2,222,440 in revenues, \$3,214,247 in expenditures, and \$895,500 in transfers with an ending balance of \$276,833.
- 4. The EMS Fund is used to fund the operations of the Ambulance Service to meet the needs of the sick and injured throughout the county. The beginning balance was \$300,493. During the fiscal year, the EMS Fund showed \$1,681,764 in revenues and \$2,459,297 in expenditures and \$534,800 in transfers with an ending balance of \$57,760.
- 5. The Justice Center Public Properties Fund is used to account for the debt related to the construction of the new Justice Center. The beginning balance was \$2,484,117. During the fiscal year, the Justice Center Public Properties fund showed \$73,029 in revenues and \$2,414,974 in expenditures with an ending balance of \$17,239,982.

Non major funds overview: (L.G.E.A., Special and KaColt Funds)

The beginning balance (July 1, 2008) was \$590,552, the ending balance (June 30, 2009) showed \$179,715 in revenues and \$106,210 in expenditures with an ending balance of \$659,029, with a net transfer out of \$5,028.

Proprietary Funds Overview. The County's Proprietary Fund statement provides the same type of information found in the business-type activities column of the government-wide statements, but in more detail.

The canteen jail fund had net assets of \$188,191 as of June 30, 2006 and a cash balance of \$183,493 as of June 30, 2009.

### General Fund Budgetary Highlights.

The County's General Fund budget was amended during the fiscal year increasing the budgeted amount by \$167,422.

Actual revenues were \$2,537,398 more than budgeted by the Fiscal Court. Expenditures were \$762,533 less than budgeted.

### **Capital Assets and Debt Administration**

Capital Assets: Shelby County's investment in capital assets for its governmental and business type activities as of June 30, 2009, amount to \$27,035,907. This investment in capital assets includes vehicles, road equipment, new county buildings and road projects.

Major capital asset events during the 2008-09 fiscal year included Hi point, Courthouse, and Waddy sidewalk projects, security surveillance system at the Skate Park, voting machines and Animal Control vehicle replacement. The county did renovation to the Sheriff's office in the Courthouse. There were various roadway resurfacing projects such as; Van Dyke Road, Gordon Lane, Bardstown Trail, and Ditto Road that were done during the 08-09 fiscal year. The Road Department also replaced a box culvert on Christiansburg Road. The Road Department was responsible for the Ice Storm brush clean up and grinding. A vehicle maintenance lift was also purchased at the Road Department to aid in repairs of county vehicles. EMS made a computer upgrade with the purchase of new software to aid in collections. The roof at EMS Station# 2 was replaced.

Additional information on the County's capital assets can be found in Note 3 of this report.

Long-term debt. At the end of the 2008-09 fiscal year, Shelby County had total long term debt outstanding of \$31,144,000. The amount of this debt due within the next year is \$558,000. This debt is for the Family Activity Center, Meadowbrook sewer project, Detention Center Expansion and KaColt Loans. Also included in this debt is the Bonding Debt for the Public Properties Corporation (New Judicial Center), consisting of the Shelby County Fiscal Court members, in the amount of \$22,035,000.

Additional information on the County's long-term debt can be found in Note 4 of this report.

**Other matters**. The following factors are expected to have a significant effect on the County's financial position or results of operations and were taken into account in developing the 2009-10 fiscal year budgets:

The 2009-10 fiscal years Adopted Budget continues most services at current levels.

Programs cuts at the State and Federal level, particularly relating to the cost of housing prisoners, may have a negative impact on funding of county operations impacted by State revenue shortfalls. Also with local businesses closing and laying off employees there is a direct negative impact on the Occupational License Fee collections.

#### **Request for Information:**

This financial report is designed to provide a general overview of Shelby County's government-wide finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this or requests for additional financial information should be addressed to:

Paula Webb, Shelby Co. Fiscal Court Treasurer 419 Washington Street Shelbyville, Ky. 40065 502-633-1220

### SHELBY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2009

### SHELBY COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

### June 30, 2009

	P			
	Governmental	Governmental Business-Type		Component
	Activities	Activities	Totals	Unit
ASSETS				
Current Assets:				
Cash and Cash Equivalents	\$ 22,083,178	\$ 183,493	\$ 22,266,671	\$ 1,122,267
Investments				818,179
Note Receivable	8,000		8,000	
Total Current Assets	22,091,178	183,493	22,274,671	1,940,446
Noncurrent Assets:				
Notes Receivable	111,000		111,000	
Capital Assets - Net of Accumulated				
Depreciation				
Construction In Progress	2,522,385		2,522,385	
Land and Land Improvements	2,106,070		2,106,070	35,559
Buildings	16,634,199		16,634,199	299,246
Equipment	793,875	4,698	798,573	53,055
Vehicles	1,085,553	,	1,085,553	49,586
Infrastructure Assets - Net	-,,		-,,	1,7,000
of Depreciation	3,889,127		3,889,127	
Total Noncurrent Assets	27,142,209	4,698	27,146,907	437,446
Total Assets	49,233,387	188,191	49,421,578	2,377,892
LIABILITIES				
Current Liabilities:				
Accounts Payable				120,289
General Obligation Bonds	250,000		250,000	,
Financing Obligations	308,000		308,000	
Total Current Liabilities	558,000		558,000	120,289
Noncurrent Liabilities:				
General Obligation Bonds	3,255,000		3,255,000	
Revenue Bonds	22,035,000		22,035,000	
Financing Obligations	5,296,000		5,296,000	
Total Noncurrent Liabilities	30,586,000		30,586,000	
Total Liabilities	31,144,000		31,144,000	120,289
NET ASSEIS				
Invested in Capital Assets,				
Net of Related Debt	\$ (4,112,791)	\$ 4,698	\$ (4,108,093)	\$ 437,446
Restricted For:	Ψ (¬,112,771)	Ψ +,076	Ψ (¬,100,0/3)	ψ <del>1</del> 37, <del>11</del> 0
Inmate Accounts		25,975	25,975	
Capital Projects	17,240,028	25,913	17,240,028	
Unrestricted	4,962,150	157,518	5,119,668	1,820,157
Total Net Assets	\$ 18,089,387	\$ 188,191	\$ 18,277,578	\$ 2,257,603
Total Net Assets	ψ 10,009,307	φ 100,171	Ψ 10,411,510	Ψ 2,237,003



### SHELBY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

### SHELBY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

### For The Year Ended June 30, 2009

		I	Program Revenues Received				
Functions/Programs Reporting Entity	Expenses	Charges for Expenses Services		Operating Grants and Contributions		Capital Grants and Contributions	
Primary Government:							
Governmental Activities:							
General Government	\$ 7,390,46	5 \$ 222,	219	\$ 258,553	\$		
Protection to Persons and Property	4,674,21	2 3,488,0	)65	336,554		696,955	
General Health and Sanitation	491,86	24,	370				
Social Services	294,41	0					
Recreation and Culture	742,93	2				16,250	
Roads	1,689,20	0		1,367,516		252,348	
Debt Service	1,500,73	6					
Capital Projects	190,00	0					
Total Governmental Activities	16,973,81	9 3,734,	554	1,962,623		965,553	
Business-type Activities:							
Jail Canteen	147,44	3 178,	572				
Total Business-type Activities	147,44	3 178,0	572				
Total Primary Government	\$ 17,121,26	\$ 3,913,3	326	\$ 1,962,623	\$	965,553	
Component Units:							
Shelby County 109 Taxing District	\$ 870,21	0 \$ 883,0	)32	\$ 33,363	\$	0	

### General Revenues:

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Occupational Taxes
Other Taxes
Excess Fees
Miscellaneous Revenues
Unrestricted Investment Earnings

Total General Revenues and Transfers Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

## SHELBY COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

### Net (Expenses) Revenues and Changes in Net Assets

	and Changes		
P1	rimary Governme	nt	
Governmental	Business-Type		Component
Activities	Activities	Totals	Units
\$ (6,909,693)	\$	\$ (6,909,693)	\$
(152,638)		(152,638)	
(467,494)		(467,494)	
(294,410)		(294,410)	
(726,682)		(726,682)	
(69,336)		(69,336)	
(1,500,736)		(1,500,736)	
(190,000)		(190,000)	
(10,310,989)		(10,310,989)	
(10,310,707)		(10,310,707)	
	31,229	31,229	
	31,229	31,229	
(10,310,989)	31,229	(10,279,760)	
			46,185
2,823,106		2,823,106	
7,969		7,969	
379,226		379,226	
2,834,310		2,834,310	
294,320		294,320	
649,816		649,816	
2,673,328	22.	2,673,328	20.007
131,672	324	131,996	28,987
9,793,747	324	9,794,071	28,987
(517,242)	31,553	(485,689)	75,172
18,606,629	156,638	18,763,267	2,182,431
\$ 18,089,387	\$ 188,191	\$ 18,277,578	\$ 2,257,603



### SHELBY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2009

### SHELBY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

### June 30, 2009

	General Fund	Road Fund	Jail Fund	EMS Fund	Justice Center Public Properties Fund
ASSETS				· -	
Cash and Cash Equivalents	\$ 2,642,738	\$ 1,206,836	\$ 276,833	\$ 57,760	\$ 17,239,982
Total Assets	2,642,738	1,206,836	276,833	57,760	17,239,982
FUND BALANCES  Reserved: Encumbrances Unreserved: General Fund	85,815 2,556,923	26,082	20,734	8,216	
Special Revenue Funds Capital Projects Fund	2,330,723	1,180,754	256,099	49,544	17,239,982
Total Fund Balances	\$ 2,642,738	\$ 1,206,836	\$ 276,833	\$ 57,760	\$ 17,239,982

### Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets:

Total Fund Balances	\$ 22,083,178
Amounts Reported For Governmental Activities In The Statement	
Of Net Assets Are Different Because:	
Notes Receivable Used in Governmental Activities Are Not Financial Resources	
And Therefore Are Not Reported in the Funds	119,000
Capital Assets Used in Governmental Activities Are Not Financial Resources	39,387,538
And Therefore Are Not Reported in the Funds	(12,356,329)
Accumulated Depreciation	
Long-term Debt is Not Due and Payable in the Current Period and, Therefore, is Not	
Reported in the Funds	
Financing Obligations	(5,604,000)
Bonded Debt	 (25,540,000)
Net Assets Of Governmental Activities	\$ 18,089,387

## SHELBY COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2009 (Continued)

Non- Major Funds		Total Governmental Funds			
\$	659,029	\$	22,083,178		
	659,029		22,083,178		
			140,847		
			2,556,923		
	658,983		2,145,380		
	46		17,240,028		
\$	659,029	\$	22,083,178		



## SHELBY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

## SHELBY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund	Road Fund	Jail Fund	EMS Fund
	Tunu	Tunu	Tunu	Lavis Fund
REVENUES				
Taxes	\$ 6,494,815	\$	\$	\$
Excess Fees	649,816			
Licenses and Permits	98,442			
Intergovernmental	1,121,371	1,540,151	1,980,292	10,169
Charges for Services	24,370		114,727	1,643,834
Miscellaneous	2,283,609	25,230	124,723	27,063
Interest	51,556	10,268	2,698	698
Total Revenues	10,723,979	1,575,649	2,222,440	1,681,764
EXPENDITURES				
General Government	2,993,583			
Protection to Persons and Property	743,424	915	2,213,744	1,648,359
General Health and Sanitation	496,383			
Social Services	289,757			
Recreation and Culture	667,700			
Roads		1,733,802		
Debt Service	933,482		250,000	
Capital Projects		183,175		
Administration	2,568,498	286,137	750,503	810,938
Total Expenditures	8,692,827	2,204,029	3,214,247	2,459,297
Excess (Deficiency) of Revenues Over				
Expenditures Before Other				
Financing Sources (Uses)	2,031,152	(628,380)	(991,807)	(777,533)
Other Financing Sources (Uses)				
Bond Issuance				
Discount On Bond Issuance				
Payment of Bond Anticipation Note				
Transfers From Other Funds	5,029	518,000	895,500	534,800
Transfers To Other Funds	(1,948,301)			
Total Other Financing Sources (Uses)	(1,943,272)	518,000	895,500	534,800
Net Change in Fund Balances	87,880	(110,380)	(96,307)	(242,733)
Fund Balances - Beginning (Restated)	2,554,858	1,317,216	373,140	300,493
Fund Balances - Ending	\$ 2,642,738	\$ 1,206,836	\$ 276,833	\$ 57,760

# SHELBY COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2009 (Continued)

Justice		
Center		
Public	Non-	Total
Properties	Major	Governmental
<b>Fund</b>	Funds	Funds
Φ.		Φ 6404.015
\$		\$ 6,494,815
		649,816
	177.750	98,442
	177,750	4,829,733
0.540		1,782,931
8,543	1.065	2,469,168
64,486	1,965	131,671
73,029	179,715	16,456,576
		2,993,583
		4,606,442
		496,383
		289,757
		667,700
	8,172	1,741,974
562,028	98,036	1,843,546
1,848,335	,	2,031,510
4,611	2	4,420,689
2,414,974	106,210	19,091,584
(2.241.045)	72 505	(2.625.009)
(2,341,945)	73,505	(2,635,008)
22,035,000		22,035,000
(437,190)		(437,190)
(4,500,000)		(4,500,000)
., , -,		1,953,329
	(5,028)	(1,953,329)
17,097,810	(5,028)	17,097,810
14,755,865	68,477	14,462,802
2,484,117	590,552	7,620,376
\$ 17,239,982	\$ 659,029	\$ 22,083,178



## SHELBY COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### SHELBY COUNTY

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	14,462,802
Amounts reported for governmental activities in the Statement of		
Activities are different because Governmental Funds report		
capital outlays as expenditures. However, in the Statement of		
Activities the cost of those assets are allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital Outlay		2,941,619
Depreciation Expense		(1,060,389)
Assets Disposed of, Net Book Value		(106,274)
Payment on Receivable Provides for Current Financial Resources to		
Governmental Funds, while at the Government-wide Level, a Reduction		
of the Receivable Occurs. These Transactions Have No Effect on Net Assets.		(89,000)
The Issuance of Long-Term Debt (e.g. bonds, financing obligations) Provides		
Current Financial Resources to Governmental Funds, while Repayment of Princ	ipa	1
on Long-term Debt Consumes the Current Financial Resources of Governmenta	ıl	
Funds. These Transactions, however, Have No Effect on Net Assets.		
Financing Obligation Proceeds		(22,035,000)
Financing and Bond Principal Payments are Expensed in the Governmental Fund	S	
as a Use of Current Financial Resources		
Payment on Bond Anticipation Note		4,500,000
Financing Obligations Principal Payments		629,000
Bond Principal Payments		240,000
Change in Net Assets of Governmental Activities	\$	(517,242)



# SHELBY COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

June 30, 2009

# SHELBY COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

# June 30, 2009

	Business-Type Activities - Enterprise Fund		
	Jail Canteen Fund		
Assets			
Current Assets:			
Cash and Cash Equivalents	\$ 183,493		
Total Current Assets	183,493		
Noncurrent Assets:			
Capital Assets:			
Equipment	9,035		
Less Accumulated Depreciation	(4,337)		
Total Noncurrent Assets	4,698		
Total Assets	188,191		
Net Assets			
Restricted for Inmate Accounts	25,975		
Invested in Capital Assets,			
Net of Related Debt	4,698		
Unrestricted	157,518		
Total Net Assets	\$ 188,191		



# SHELBY COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

# SHELBY COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

	<b>Business-Type</b>
	<b>Activities -</b>
	Enterprise
	Fund
	Jail
	Canteen
	Fund
Operating Revenues	
Canteen Receipts	\$ 164,525
<b>Total Operating Revenues</b>	164,525
Operating Expenses	
Purchases	145,297
Educational and Recreational	1,423
Depreciation	723
Total Operating Expenses	147,443
Operating Income (Loss)	17,082
Nonoperating Revenues (Expenses)	
Interest Income	324
Income Pay From State	16,560
Inmate Account	404,503
Inmate Refunds	(119,519)
Inmate Fees	(122,873)
Inmate Purchases	(164,525)
Total Nonoperating Revenues	(104,323)
(Expenses)	14,470
Change In Net Assets	31,552
Total Net Assets - Beginning	156,639
Total Net Assets - Ending	\$ 188,191



# SHELBY COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

# ${\bf SHELBY\ COUNTY}\\ {\bf STATEMENT\ OF\ CASH\ FLOWS\ -\ PROPRIETARY\ FUND\ -\ MODIFIED\ CASH\ BASIS}$

	A	iness-Type etivities - terprise Fund	
	Jail Canteen Fund		
Cash Flows From Operating Activities			
Cash Payments Received From Customers	\$	164,525	
Cash Payments Made To Vendors For			
Goods And Services		(146,720)	
Net Cash Provided By			
Operating Activities		17,805	
Cash Flows From Noncapital Activities			
Inmate Deposits		421,064	
Inmate Purchases		(164,525)	
Inmate Fees		(122,873)	
Inmate Withdraws		(119,519)	
Net Increase (Decrease) in Cash and Cash		(115,015)	
Equivalents		14,147	
•			
Cash Flows From Investing Activities			
Interest Earned		324	
Net Cash Provided By			
Investing Activities		324	
Net Increase (Decrease) in Cash and Cash			
Equivalents		32,276	
Cash and Cash Equivalents - July 1, 2008		151,217	
Cash and Cash Equivalents - June 30, 2009	\$	183,493	

SHELBY COUNTY
STATEMENT OF CASH FLOWS PROPRIETARY FUND - MODIFIED CASH BASIS
For The Year Ended June 30, 2009
(Continued)

	Ac Ent	Business-Type Activities - Enterprise Fund			
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities		Jail anteen Fund			
Operating Income (Loss) Adjustments to Reconcile Operating Income To Net Cash Provided (Used) By Operating Activities	\$	17,082			
Depreciation Expense		723			
Net Cash Provided By Operating Activities	\$	17,805			

# INDEX FOR NOTES TO THE FINANCIAL STATEMENTS

Note 1.	SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES	44
Note 2.	DEPOSITS AND INVESTMENTS	51
Nоте 3.	CAPITAL ASSETS	52
Nоте 4.	LONG-TERM DEBT	54
Note 5.	INTEREST ON LONG-TERM DEBT AND FINANCING OBLIGATIONS	60
Nоте 6.	EMPLOYEE RETIREMENT SYSTEM	60
Nоте 7.	DEFERRED COMPENSATION	61
Nоте 8.	INSURANCE	61
Nоте 9.	ESTIMATED INFRASTRUCTURE HISTORICAL COST	61
NOTE 10.	PRIOR PERIOD ADJUSTMENTS	62
NOTE 11.	SUBSPOUENT EVENTS	62

# SHELBY COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2009

# **Note 1.** Summary of Significant Accounting Policies

### A. Basis of Presentation

The county presents it's government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Notes receivable are recognized on the Statement of Net Assets, but notes receivable are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements. However, financial statements of the 109 Board, a discretely presented component unit, are prepared on the accrual basis in accordance with accounting principles generally accepted in the United States of America.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

# **B.** Reporting Entity

The financial statements of Shelby County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

### Blended Component Unit

The following legally separate organizations provide their services exclusively to the primary government, and the fiscal court is able to impose its will on this organization. These organizations' balances and transactions are reported as though they are part of the county's primary government using the blending method.

# Note 1. Summary of Significant Accounting Policies (Continued)

# **B.** Reporting Entity (Continued)

Blended Component Units (Continued)

Shelby County Public Properties Corporation

The Shelby County Fiscal Court (Fiscal Court) established the Shelby County Public Properties Corporation (Corporation) for the purpose of financing the construction of a justice center. The Corporation's governing body consists entirely of the Fiscal Court members. Therefore, management must include the Corporation as part of the reporting entity, and the Corporation's financial activity is blended with that of the Fiscal Court.

# **Discretely Presented Component Unit**

The component units' columns in the combined financial statements include the data of the following organizations. They are reported on the Statement of Net Assets and the Statement of Activities in a separate column that is labeled as "Component Units" to emphasize these organizations' separateness from the fiscal court's primary government.

# Shelby County 109 Taxing District

The Shelby County 109 Taxing District (District) was established on April 14, 1970 by the orders of the Shelby County Fiscal Court. The District was organized for the establishment as a refuse disposal district for Shelby County. Financial information for the District is presented discretely within Shelby County's financial statements.

Audited financial statements for the Shelby County 109 Taxing District, a discretely presented component unit, may be requested by contacting the Shelby County 109 Taxing District, 419 Washington Street, Shelbyville, Kentucky 40065.

# C. Shelby County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Shelby County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Shelby County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

# Note 1. Summary of Significant Accounting Policies (Continued)

### D. Government-wide and Fund Financial Statements

The government–wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3<sup>rd</sup> Saturday in April following the delinquency date.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

# Note 1. Summary of Significant Accounting Policies (Continued)

# D. Government-wide and Fund Financial Statements (Continued)

# **Governmental Funds**

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

EMS Fund - This fund is used to account for the county emergency medical service activities. Revenues are received from patients and transfers from the General Fund.

Justice Center Public Properties Fund - The purpose of this fund is to account for the funds used to construct the Justice Center. After the project is completed, the fund will account for the debt service requirements of the bonds.

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, Special Fund, and KACOLT Fund.

# **Special Revenue Funds:**

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, EMS Fund, and Special Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

# Debt Service Fund:

The KACOLT Fund is presented as a debt service fund. Debt service funds are to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

# Capital Projects Fund:

The Justice Center Public Properties Fund is presented as a capital projects fund. Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities.

# Note 1. Summary of Significant Accounting Policies (Continued)

# D. Government-wide and Fund Financial Statements (Continued)

# **Proprietary Funds**

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise funds are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989, unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

# **Presentation of Component Unit**

The Shelby County 109 Taxing District's financial statement, a discretely presented component unit, has been prepared on the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Detailed presentations of the financial statements for the Shelby County 109 Taxing District, a major discretely presented component unit of Shelby County Fiscal Court, are available from the separately issued financial statements of the Shelby County 109 Taxing District.

# E. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

# Note 1. Summary of Significant Accounting Policies (Continued)

# F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	Useful Life	
	<u>T</u> 1	hreshold	(Years)
Land	\$	1	N/A
Land Improvements	\$	25,000	10-60
Buildings	\$	50,000	10-75
Building Improvements	\$	50,000	10-40
Machinery and Equipment	\$	5,000	3-25
Vehicles	\$	5,000	5
Infrastructure	\$	30,000	10-50
Intangibles	\$	5,000	2-40

# G. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

# H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

# **Note 1.** Summary of Significant Accounting Policies (Continued)

# **H.** Fund Equity (Continued)

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

# I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Jail Canteen Fund or the Justice Center Public Properties Fund to be budgeted because the fiscal court does not approve the expenses of these funds.

# J. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Shelby County Fiscal Court: U.S. 60 Water District and West Shelby Water District.

# Note 2. Deposits

The primary government and component units maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of June 30, 2009, the primary government and component units' deposits were fully insured or collateralized at a 100% level with collateral of either pledged securities held by the county's agent in the county's name, or provided surety bond which named the primary government or component units as beneficiary/obligee on the bond.

# Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County's deposit may not be returned to it. The County does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

Note 3. Capital Assets

Capital asset activity for the year ended June 30, 2009 was as follows:

	Reporting Entity						
	Beginning				•	Ending	
<b>Primary Government:</b>	Balance		Increases	I	Decreases		Balance
Governmental Activities:							
Capital Assets Not Being Depreciated:							
Land and Land Improvements	\$ 2,082,82	5 \$	23,245	\$		\$	2,106,070
Construction In Progress	704,12		1,818,265				2,522,385
Total Capital Assets Not Being							
Depreciated	2,786,94	5	1,841,510				4,628,455
Capital Assets, Being Depreciated:							
Buildings	18,669,62	5					18,669,625
Equipment	1,276,82		356,291		(169,835)		1,463,283
Vehicles	3,234,10		167,684		(21,865)		3,379,926
Infrastructure	10,670,11		576,134		, , ,		11,246,249
Total Capital Assets Being							
Depreciated	33,850,67	4	1,100,109		(191,700)		34,759,083
Less Accumulated Depreciation For:							
Buildings	(1,826,73	5)	(208,691)				(2,035,426)
Equipment	(606,03		(131,303)		67,934		(669,408)
Vehicles	(2,088,02		(223,841)		17,492		(2,294,373)
Infrastructure	(6,860,56		(496,554)				(7,357,122)
Total Accumulated Depreciation	(11,381,36	6)	(1,060,389)		85,426	(	12,356,329)
Total Capital Assets, Being	(11,501,50		(1,000,00)		02,120		12,330,32)
Depreciated, Net	22,469,30	8	39,720		(106,274)		22,402,754
Governmental Activities Capital		<u> </u>			(,,		
Assets, Net	\$ 25,256,25	3 \$	1,881,230	\$	(106,274)	\$	27,031,209
Designation Trans. Assisting							
Business-Type Activities:							
Capital Assets, Being Depreciated:	Φ 0.02	<b>5</b>		Ф		ф	0.025
Equipment Total Capital Assets Being	\$ 9,03	5 \$		\$		\$	9,035
Depreciated	9,03	5					9,035
Loss Assumulated Danussiation Fam							
Less Accumulated Depreciation For: Equipment	(3,61	4)	(723)				(4,337)
• •			•				
Total Accumulated Depreciation Total Capital Assets, Being	(3,61	4)	(723)				(4,337)
Depreciated, Net	5,42	1	(723)				4,698
Business-Type Activities Capital			(500)	Φ.		ф.	
Assets, Net	\$ 5,42	1 \$	(723)	\$	0		4,698

# **Note 3.** Capital Assets (Continued)

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:	
General Government	\$ 40,186
Protection to Persons and Property	350,398
General Health and Sanitation	10,035
Recreation and Culture	75,232
Social Services	4,653
Roads, Including Depreciation of General Infrastructure Assets	 579,885
Total Depreciation Expense - Governmental Activities	 1,060,389
Business-Type Activities	
Jail Canteen	\$ 723
Total Depreciation Expense - Business-Type Activities	\$ 723

Capital asset activity for discretely presented component units for the year ended June 30, 2009 was as follows:

	Reporting Entity							
	Beginning						Ending	
	Balance		Increases		Decreases	_	Balance	
Capital Assets Not Being Depreciated:	_		_		_	_		
Land	\$	35,559	\$		\$	\$	35,559	
Total Capital Assets Not Being								
Depreciated		35,559					35,559	
Capital Assets, Being Depreciated:								
		274 500		7,400			201 000	
Buildings		374,508					381,908	
Equipment		93,546		15,301			108,847	
Vehicles		242,403					242,403	
Total Capital Assets Being								
Depreciated		710,457		22,701			733,158	
Less Accumulated Depreciation For:								
Buildings		(70,203)		(12,459)			(82,662)	
Equipment		(43,037)		(13,027)			(55,792)	
Vehicles		(156,049)		(36,768)			(192,817)	
Venicles		(130,01)		(30,700)			(1)2,017)	
Total Accumulated Depreciation		(269,289)		(62,254)			(331,271)	
Total Capital Assets, Being								
Depreciated, Net		441,168		(39,553)			401,887	
Capital Assets, Net	\$	476,727	\$	(39,553)	\$ 0	\$	437,446	
Capital 1 1550t5, 110t	Ψ	170,727	Ψ	(37,333)	Ψ 0	Ψ	137,110	

# Note 3. Capital Assets (Continued)

Depreciation expense was charged to functions of the discretely presented major component units as follows:

Shelby County 109 Taxing District	\$ 62,254
Total Depreciation Expense - Component Unit	\$ 62,254

# Note 4. Long-term Debt

# A. Financing Obligations - KACOLT Fund

# 1) US 60 Water District (Rockbridge)

On November 1, 1993, Shelby County Fiscal Court entered into a lease agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) Program for \$237,000. The purpose of the lease was for waterline extension. The project was subleased to the US 60 Water District. The US 60 Water Districts gives the County enough money to cover the annual debt service payments required. The County then pays this money to the trustee. US 60 Water District through fiscal court paid off the financing obligation during fiscal 2009. The balance of the receivable and the liability on June 30, 2009, was \$0.

# 2) US 60 Water District (Woodlawn)

On August 7, 1996, Shelby County Fiscal Court entered into a lease agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) Program for \$80,000. The purpose of the lease was for construction of rural water lines. The project was subleased to the US 60 Water District. The US 60 Water Districts gives the County enough money to cover the annual debt service payments required. The County then pays this money to the trustee. The balance of the receivable and the liability on June 30, 2009, was \$40,000.

		Governmental Activities					
Fiscal Year Ended							
June 30,	P	rincipal	Ir	nterest			
2010	\$	5,000	\$	2,468			
2011		5,000		2,142			
2012		5,000		1,817			
2013		6,000		1,464			
2014		6,000		1,074			
2015-2016		13,000		949			
Totals	\$	40,000	\$	9,914			

# **Note 4.** Long-term Debt (Continued)

# A. Financing Obligations - KACOLT Fund

# 3) Mt. Eden Fire District

On September 11, 2000, Shelby County Fiscal Court entered into a lease agreement with the Kentucky Association of Counties Leasing Trust (KACoLT) Program for \$98,000. The purpose of the lease was for the construction of a firehouse. The project was subleased to the Mt. Eden Fire District. The Mt. Eden Fire District gives the County enough money to cover the annual debt service payments required. The County then pays this money to the trustee. The balance of the receivable and the liability on June 30, 2009, was \$79,000.

	Governmental Activities					
Fiscal Year Ended June 30,	P	rincipal	]	Interest		
2010	\$	3,000	\$	4,702		
2011		3,000		4,518		
2012		3,000		4,332		
2013		3,000		4,148		
2014		4,000		3,905		
2015-2019		22,000		15,654		
2020-2024		28,000		7,791		
2025-2026		13,000		499		
Totals	\$	79,000	\$	45,549		

# **B.** Financing Obligation - General Fund

On June 21, 2001 the County entered into a lease-purchase agreement with the Kentucky Association of Counties Leasing Trust for the construction of sewer lines. The lease term for this agreement is 10 years with the balance to be paid in full January 20, 2011. The total balance of the agreement is \$145,000 as of June 30, 2008. The following is a schedule of future minimum lease payments as of June 30, 2009:

	Governmental Activites					
Fiscal Year Ended June 30,	F	Principal	Interest & Fees			
2010 2011	\$	70,000 75,000	\$	5,817 2,197		
Totals	\$	145,000	\$	8,014		

# **Note 4.** Long-term Debt (Continued)

# C. Financing Obligations - Jail Fund

On March 9, 2006, the County entered into a short-term lease in the amount of \$499,999 with Kentucky Association Of Counties Leasing Trust (KACOLT) to fund preliminary work on their detention center expansion. On May 25, 2006 the County entered into a lease-purchase agreement with KACOLT for the construction of the detention center expansion. The short-term lease of \$499,999 was paid off on July 27, 2006 with proceeds from this capital lease. The lease term for this agreement is 14 years with the balance to be paid in full January 20, 2019. The total balance of the agreement is \$5,340,000 as of June 30, 2009. The following is a schedule of future minimum lease payments as of June 30, 2009:

	Governmental Activities					
Fiscal Year Ended						
June 30,	]	Principal		Interest		
2010	\$	230,000	\$	208,040		
2011		245,000		198,280		
2012		255,000		188,916		
2013		270,000		178,476		
2014		285,000		137,538		
2015-2019		4,055,000		621,782		
		_		_		
Totals	\$	5,340,000	\$	1,533,032		

# D. General Obligation Bonds, Series 1999

Shelby County Fiscal Court (County) issued general obligation bonds of \$5,200,000, series 1999, dated April 1, 1999, to fund the acquisition and construction of the Clear Creek Family Activities Center. These bonds were issued at varying interest rates ranging from 3.40% to 4.85%, and will be retired by August 1, 2020. Interest payments are due on February 1 and interest and principal August 1. Fiscal Court has entered into a lease agreement with the City of Shelbyville (City) and the Shelbyville/Shelby County Parks and Recreation Commissions (Parks Commission) for their portion of the bond issue. The City is responsible for \$500,000 in principal and interest payments; the Parks Commission \$2,200,000 in principal and interest payments and the County \$2,500,000 in principal and interest. The City and the Parks Commission make their payments to the County, which in turn pays the paying agent. Principal payment requirements and scheduled interest for the retirement of the bonds are as follows:

# **Note 4.** Long-term Debt (Continued)

# D. General Obligation Bonds, Series 1999 (Continued)

Governmental Activities					
	Principal		Interest		
\$	250,000	\$	157,597		
	260,000		146,567		
	265,000		135,082		
	285,000		122,840		
	295,000		109,716		
	1,725,000		319,335		
	425,000		20,734		
	_				
\$	3,505,000	\$	1,011,871		
		Principal  \$ 250,000 260,000 265,000 285,000 295,000 1,725,000 425,000	Principal  \$ 250,000 \$ 260,000		

### E. Revenue Bonds

# 1) Series 2006 Bond Anticipation Note

On December 12, 2006, the Shelby County Public Corporation issued \$4,500,000 of First Mortgage Refunding Revenue Bond Anticipation Notes, Series 2006 for the purpose of funding the construction of the Justice Center. The Public Properties Corporation entered into an agreement with the Administrative Offices of the Courts (AOC) for the payments to be made by AOC while being tenants of the building. As of June 30, 2008, the principal balance remaining was \$4,500,000. The Bond Anticipation Note was paid off as scheduled in fiscal year 2009.

# 2) Series 2008

On November 1, 2008, the Shelby County Public Corporation issued \$9,750,000 of First Mortgage Revenue Bonds, Series 2008, for the purpose of funding the construction of a Justice Center. The Public Properties Corporation entered into an agreement with the Administrative Offices of the Courts (AOC) for the payments to be made by AOC while being tenants of the building. These bonds were issued at varying interest rates ranging from 3.50% to 4.25%, and will be retired by November 1, 2029. Interest payments are due on May 1 and interest and principal November 1. Principal payment requirements and scheduled interest for the retirement of the bonds are as follows:

# **Note 4.** Long-term Debt (Continued)

# E. Revenue Bonds (Continued)

# 2) Series 2008 (Continued)

	Governmental Activities					
Fiscal Year Ended						
June 30,	Principal	Interest and Fees				
2010	\$	\$ 393,100				
2011	330,000	387,325				
2012	340,000	375,600				
2013	350,000	363,525				
2014	365,000	351,012				
2015-2019	2,025,000	1,546,378				
2020-2024	2,480,000	1,098,381				
2025-2029	3,055,000	516,706				
2030	805,000	17,106				
Totals	\$ 9,750,000	\$ 5,049,133				

# 3) Series 2009

On March 1, 2009, the Shelby County Public Corporation issued \$12,285,000 of First Mortgage Revenue Bonds, Series 2009, for the purpose of funding the construction of a Justice Center. The Public Properties Corporation entered into an agreement with the Administrative Offices of the Courts (AOC) for the payments to be made by AOC while being tenants of the building. These bonds were issued at varying interest rates ranging from 2% to 4.4%, and will be retired by November 1, 2028. Interest payments are due on May 1 and interest and principal November 1. Principal payment requirements and scheduled interest for the retirement of the bonds are as follows:

	Governmental Activities					
Fiscal Year Ended June 30,	Principal Interes		Interest			
2010	\$	\$	442,876			
2011	480,000		438,076			
2012	490,000		428,376			
2013	500,000		417,226			
2014	515,000		403,251			
2015-2019	2,820,000		1,766,894			
2020-2024	3,355,000		1,234,076			
2025-2029	4,125,000		465,600			
Totals	\$ 12,285,000	\$	5,596,375			

# **Note 4.** Long-term Debt (Continued)

# F. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2009, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Primary Government:					
Governmental Activities:					
General Obligation Bonds	\$ 3,745,000	\$	\$ 240,000	\$ 3,505,000	\$ 250,000
Revenue Bonds	4,500,000	22,035,000	4,500,000	22,035,000	200,000
Financing Obligations	6,233,000		629,000	5,604,000	308,000
Governmental Activities Long-term Liabilities	\$ 14,478,000	\$22,035,000	\$ 5,369,000	\$ 31,144,000	\$ 558,000
Long term Endomnes	Ψ 1 1, 170,000	Ψ22,033,000	\$ 5,507,000	Ψ 31,144,000	Ψ 230,000

# Note 5. Interest On Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$ 764,735 in interest on financing obligations and in interest on bonds and notes.

# Note 6. Employee Retirement System

The fiscal court and the Shelby County 109 Board, a discretely presented component unit, has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent.

Hazardous covered employees are required to contribute 8 percent of their salary to the plan. Hazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 9 percent of their salary to be allocated as follows: 8% will go to the member's account and 1% will go to the KRS insurance fund. The county's contribution rate for hazardous employees was 29.50 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must met the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

# Note 6. Employee Retirement System (Continued)

Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55. For hazardous employees who begin participation on or after September 1, 2008 aspects of benefits include retirement after 25 years of service or the member is age 60, with a minimum of 60 months of service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

# Note 7. Deferred Compensation

On February 24, 2000, the Shelby County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by The Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate.

These deferred compensation plans permits all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing The Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in The Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing Kentucky Public Employees' Deferred Compensation Authority at 101 Sea Hero Road, Suite 1, Frankfort, KY 40601-8862, or by telephone at (502) 573-7925.

# Note 8. Insurance

For the fiscal year ended June 30, 2009, Shelby County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

### Note 9. Estimated Infrastructure Historical Cost

Historical cost of infrastructure placed in service prior to the fiscal year ended June 30, 2004 (year of GASB 34 implementation) is an estimate. For those assets, the primary government estimated the year infrastructure was built by determining when a major reconstruction had been done on infrastructure. The estimate was used to calculate the infrastructure historical cost by determining current year construction cost and deflating it back to the estimated year of construction or reconstruction. Estimated infrastructure historical cost includes infrastructure placed in service from fiscal year 1984 through June 30, 2003. All infrastructure assets placed in service during the fiscal year ended June 30, 2004, and thereafter are recorded at actual historical cost.

# Note 10. Prior Period Adjustments

Beginning net assets for Governmental Activities has been restated for capital assets left off in prior years; capital assets recorded twice, recorded donated assets, depreciation expense miscalculation in prior years, and for restatement of fund balances from prior year. Capital Assets were restated by (\$1,536,711) and fund balances were restated a net of \$462, for a net restatement of net assets of (\$1,536,249).

	June 30, 2008					Restated
	<b>Ending Net Assets/</b>				Ju	ne 30, 2008
	Fu	<b>Fund Balance</b>		estatement	<b>Ending Balance</b>	
Governmental Activities	\$	20,142,878	\$	(1,536,249)	\$	18,606,629
General Fund		2,554,396		462		2,554,858

# Note 11. Subsequent Events

On December 1, 2009 Shelby County Fiscal Court borrowed \$3,340,828 in financing obligations for the purpose of refinancing general obligation bonds (Note 4D).

# SHELBY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# SHELBY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

# For The Year Ended June 30, 2009

# GENERAL FUND

	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)		
REVENUES							
Taxes	\$ 4,9	05,000	\$ 4,729,441	\$	6,494,815	\$	1,765,374
Excess Fees	5	67,899	567,899		649,816		81,917
Licenses and Permits	1	36,700	136,700		98,442		(38,258)
Intergovernmental Revenue	5	24,500	779,367		1,121,371		342,004
Charges for Services		18,000	18,000		24,370		6,370
Miscellaneous	1,7	42,060	1,830,174		2,283,609		453,435
Interest	1	25,000	125,000		51,556		(73,444)
Total Revenues	8,0	19,159	8,186,581		10,723,979		2,537,398
EXPENDITURES							
General Government	2,9	93,437	3,194,550		2,993,583		200,967
Protection to Persons and Property		07,989	767,991		743,424		24,567
General Health and Sanitation		08,410	514,514		496,383		18,131
Social Services		24,000	347,710		289,757		57,953
Recreation and Culture	1,0	80,667	679,373		667,700		11,673
Debt Service		26,135	934,146		933,482		664
Administration		47,300	3,017,076		2,568,498		448,578
Total Expenditures		87,938	9,455,360		8,692,827		762,533
Excess (Deficiency) of Revenues Over Expenditures Before Other							
Financing Sources (Uses)	(1,2	68,779)	 (1,268,779)		2,031,152		3,299,931
OTHER FINANCING SOURCES (USES)							
Transfers From Other Funds					5,029		5,029
Transfers To Other Funds		66,416)	 (2,366,416)		(1,948,301)		418,115
Total Other Financing Sources (Uses)	(2,3	66,416)	 (2,366,416)		(1,943,272)		423,144
Net Changes in Fund Balance	(3,6	35,195)	(3,635,195)		87,880		3,723,075
Fund Balance - Beginning	3,6	35,195	 3,635,195		2,554,858		(1,080,337)
Fund Balance - Ending	\$	0	\$ 0	\$	2,642,738	\$	2,642,738

# SHELBY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	ROAD FUND							
	Budgeted Amounts Original Final				Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)	
REVENUES		<u> </u>						
Taxes	\$	750,000	\$	669,000	\$		\$	(669,000)
Intergovernmental Revenue		1,384,889		1,384,889		1,540,151		155,262
Miscellaneous		15,000		15,000		25,230		10,230
Interest		30,000		30,000		10,268		(19,732)
Total Revenues		2,179,889		2,098,889		1,575,649		(523,240)
EXPENDITURES								
Protection to Persons and Property		1,000		1,000		915		85
Roads		1,825,573		1,835,573		1,733,802		101,771
Capital Projects		200,000		189,000		183,175		5,825
Administration		429,500		349,500		286,137		63,363
Total Expenditures		2,456,073		2,375,073		2,204,029		171,044
Excess (Deficiency) of Revenues Over								
Expenditures Before Other								
Financing Sources (Uses)		(276,184)	-	(276,184)		(628,380)		(352,196)
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds						518,000		518,000
Total Other Financing Sources (Uses)						518,000		518,000
Net Changes in Fund Balance		(276,184)		(276,184)		(110,380)		165,804
Fund Balance - Beginning		276,184		276,184		1,317,216		1,041,032
Fund Balance - Ending	\$	0	\$	0	\$	1,206,836	\$	1,206,836

# SHELBY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	JAIL FUND							
		Budgeted Original	Am	ounts Final		Actual Amounts, Budgetary Basis)	Fin F	ance with al Budget Positive (egative)
REVENUES		Originar		1 IIIai		Dasis)	(1)	icgative)
Intergovernmental Revenue	\$	1,753,600	\$	1,713,600	\$	1,980,292	\$	266,692
Charges for Services	·	155,000		155,000		114,727		(40,273)
Miscellaneous		93,000		93,000		124,723		31,723
Interest						2,698		2,698
Total Revenues		2,001,600		1,961,600		2,222,440		260,840
EXPENDITURES								
Protection to Persons and Property		2,415,397		2,415,397		2,213,744		201,653
Debt Service						250,000		(250,000)
Administration		835,340		795,340		750,503		44,837
Total Expenditures		3,250,737		3,210,737		3,214,247		(3,510)
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(1,249,137)		(1,249,137)	-	(991,807)		257,330
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds		1,249,137		1,249,137		895,500		(353,637)
Total Other Financing Sources (Uses)		1,249,137		1,249,137		895,500		(353,637)
Net Changes in Fund Balance Fund Balance - Beginning						(96,307) 373,140		(96,307) 373,140
Fund Balance - Ending	\$	0	\$	0	\$	276,833	\$	276,833

# SHELBY COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2009 (Continued)

	EMS FUND							
		Budgeted Original	Am	ounts Final	A (B	Actual mounts, audgetary Basis)	Fi	riance with nal Budget Positive Negative)
REVENUES								
Intergovernmental Revenue	\$	10,000	\$	20,169	\$	10,169	\$	(10,000)
Charges for Services		1,327,000		1,302,000		1,643,834		341,834
Miscellaneous		46,000		46,682		27,063		(19,619)
Interest		1,200		1,200		698		(502)
Total Revenues		1,384,200		1,370,051		1,681,764		311,713
EXPENDITURES								
General Government								
Protection to Persons and Property		1,588,979		1,666,526		1,648,359		18,167
Administration		912,500		820,804		810,938		9,866
Total Expenditures		2,501,479		2,487,330		2,459,297		28,033
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(1,117,279)		(1,117,279)		(777,533)		339,746
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds		1,117,279		1,117,279		534,800		(582,479)
Total Other Financing Sources (Uses)		1,117,279		1,117,279		534,800		(582,479)
Net Changes in Fund Balances Fund Balances - Beginning						(242,733) 300,493		(242,733) 300,493
						200,.25		
Fund Balances - Ending	\$	0	\$	0	\$	57,760	\$	57,760

### SHELBY COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

#### June 30, 2009

#### **Budgetary Information**

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.



## SHELBY COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2009

## SHELBY COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### June 30, 2009

		LGEA Fund	\$ Special Fund	COLT	Gov	Total on-Major ernmental Funds
ASSETS						
Cash and Cash Equivalents	\$	400,168	\$ 258,815	\$ 46	\$	659,029
Total Assets	_	400,168	 258,815	 46		659,029
FUND BALANCES Unreserved:						
Debt Service				46		46
Special Revenue Funds		400,168	 258,815	 		658,983
Total Fund Balances	\$	400,168	\$ 258,815	\$ 46	\$	659,029



## SHELBY COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2009

#### SHELBY COUNTY

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

#### For The Year Ended June 30, 2009

	 LGEA Fund	Special Fund	К	ACOLT Fund	Gov	Total on-Major ernmental Funds
REVENUES						
Intergovernmental	\$ 79,714	\$	\$	98,036	\$	177,750
Interest	225	1,732		8		1,965
Total Revenues	79,939	1,732		98,044		179,715
EXPENDITURES						
Roads	8,172					8,172
Debt Service				98,036		98,036
Administration				2		2
Total Expenditures	8,172			98,038		106,210
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)	71 767	1 722		6		72 505
Financing Sources (Uses)	 71,767	 1,732		0		73,505
Other Financing Sources (Uses)						
Transfers To Other Funds				(5,028)		(5,028)
Total Other Financing Sources (Uses)				(5,028)		(5,028)
Net Change in Fund Balances	71,767	1,732		(5,022)		68,477
Fund Balances - Beginning	 328,401	257,083		5,068		590,552
Fund Balances - Ending	\$ 400,168	\$ 258,815	\$	46	\$	659,029



### SHELBY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## SHELBY COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### Fiscal Year Ended June 30, 2009

Federal Grantor			
Program Title	Pass-Through		
Grant Name (CFDA #)	Grantor's Number	Expen	ditures
Cash Programs:			
U.S Department of Justice			
Direct Program: State Criminal Alien Assistance Program (CFDA 16.606)	Not Available	\$	26,341
U.S Department of Transportation			
Passed-Through Kentucky Transportation Cabinet: Highway Safety Grant (CFDA 20.600)	Not Available		6,792
U.S Election Commission			
Passed Through State Board of Elections Help America Vote Act (CFDA 90.401)	Not Available		148,500
U.S Department of Homeland Security			
Passed Through Kentucky Department of Military Affairs:			
Disaster Grant - Public Assistance (Presidentially	FEMA-1802-DR-KY		66,199
Declared Disasters) (CFDA 97.036)	FEMA-1818-DR-KY		204,076
Passed Through Kentucky Office of Homeland			
Security: National Preparedness Program (CFDA 97.067)	Not Available		92,157
Total U.S. Department of Homeland Security			362,432
Total Federal Expenditures		\$	544,065

#### SHELBY COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Fiscal Year Ended June 30, 2009

Note 1 - The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Shelby County, Kentucky and is presented on a modified cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments</u>, and Non-Profit Organizations.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive Members of the Shelby County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Shelby County, Kentucky, as of and for the year ended June 30, 2009, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated April 6, 2010, wherein we issued a qualified opinion on the discretely present component unit and made reference to the report of other auditors. Shelby County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Other auditors audited the financial statements of the Shelby County 109 Taxing District, as described in our report on Shelby County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Shelby County Fiscal Court's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Shelby County Fiscal Court's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Shelby County Fiscal Court's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control over financial reporting. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2009-1 and 2009-2 to be significant deficiencies in internal control over financial reporting.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### Internal Control Over Financial Reporting (Continued)

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control. Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we consider the significant deficiencies described above to be material weaknesses.

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether Shelby County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The Shelby County Judge/Executive's responses to the findings identified in our audit are included in the schedule of findings and questioned costs. We did not audit the County Judge/Executive responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, others within the entity, the Department for Local Government, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

April 6, 2010

## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Rob Rothenburger, Shelby County Judge/Executive Members of the Shelby County Fiscal Court

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133

#### Compliance

We have audited the compliance of Shelby County, Kentucky, with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to each of its major federal programs for the year ended June 30, 2009. Shelby County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Shelby County's management. Our responsibility is to express an opinion on Shelby County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Shelby County's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Shelby County's compliance with those requirements.

In our opinion, Shelby County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2009. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements, which is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings and questioned costs as item 2009-03.

#### Internal Control Over Compliance

The management of Shelby County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Shelby County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Shelby County's internal control over compliance.



WWW.AUDITOR.KY.GOV

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

#### Internal Control Over Compliance (Continued)

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses as defined below. However, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that non-compliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as item 2009-3 to be a significant deficiency.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program, will not be prevented or detected by the entity's internal control. We do not consider the item above to be a material weakness.

The Shelby County Judge/Executive's response to the finding identified in our audit is included in the schedule of findings and questioned costs. We did not audit the County Judge/Executive's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, others within the entity, the Department for Local Government, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

April 6, 2010

## SHELBY COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2009

### SHELBY COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### Fiscal Year Ended June 30, 2009

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses a qualified opinion on the discretely presented component unit of Shelby County, Kentucky, and an unqualified opinion on the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Shelby County, Kentucky.
- 2. Two significant deficiencies relating to the internal control of the audit of the financial statements are reported in the Independent Auditor's Report. Both are material weaknesses.
- 3. No instances of noncompliance material to the financial statements of Shelby County were disclosed during the audit.
- 4. One significant deficiency relating to the audit of the major federal awards programs is reported in the Independent Auditor's Report.
- 5. The auditor's report on compliance for the audit of the major federal awards programs for Shelby County expresses an unqualified opinion.
- 6. There is one audit finding relative to the major federal awards programs for Shelby County reported in Part C of this schedule.
- 7. The programs tested as major programs were: Disaster Grants Public Assistance (Presidentially Declared Disasters) and Help America Vote Act.
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Shelby County was not determined to be a low-risk auditee.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT

#### **STATE LAWS AND REGULATIONS**

None

#### INTERNAL CONTROL - MATERIAL WEAKNESSES

#### 2009-1 Fiscal Court Lacks Internal Controls Over Ambulance Receipts

During our review of receipts, auditors noted that one employee in the Judge's office was responsible for billing for the ambulance service, collecting money due for billings, and tracking ambulance accounts receivable. Good internal control dictates the same person should not collect payments and account for receivables. To adequately protect against asset misappropriation and/or inaccurate financial reporting, we recommend Fiscal Court implement the following procedures:

- An independent employee could bill for the ambulance service or the county could hire a billing service to perform this function.
- Accounts receivable tracking by an individual not involved in the billing or collection of receipts.

County Judge/Executive Rothenburger's Response: A second person is in training for billing and collecting. A second company has been hired to collect bad debt, when all attempts have been exhausted then the new county ordinance for write offs will be then be put in place. Monies coming into EMS will be received and recorded in a ledger by the receptionist, totaled daily, and given to the Treasurer and/or deputy Co. Judge to balance w/deposit ticket.

SHELBY COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Supplemental Information Fiscal Year Ended June 30, 2009 (Continued)

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT (Continued)

INTERNAL CONTROL - MATERIAL WEAKNESSES (Continued)

#### 2009-2 The County Should Maintain Complete And Accurate Capital Asset Schedules

The county did not have an accurate capital asset schedule for fiscal year ended June 30, 2009. A list of capital asset additions, retirements and disposals were not properly maintained. Prior capital asset errors included donated assets, assets listed twice, and assets that were not listed. This resulted in a prior period adjustment to net assets of (\$1,536,711). The Department of Local Government (DLG) requires counties to maintain capital asset records (see DLG County Budget Preparation and State Local Finance Officer Policy Manual pages 55-60), that requires among other things a description of the asset, historical cost, date of acquisition, and useful life of asset. Not maintaining an accurate list of capital assets could cause capital assets to not be insured or paying for insurance for an asset the county no longer owns. We recommend a schedule of additions be maintained as assets are purchased to simplify the process of updating the capital asset schedule. The schedule should include the date the asset is acquired, a description of the asset, the vendor name, and the amount. Invoices for asset acquisition and invoices for all other disbursements should be kept on file in a manner that allows retrieval of the original invoice for review and verification as needed by management and auditors. Furthermore, the capital asset listing should be monitored and maintained on a regular basis. As new assets are acquired they should be added to the listing. As equipment is retired or disposed of it should be removed from the listing. The assets added/deleted should also include capital assets purchased or disposed of by the County Sheriff and Clerk.

The Fiscal Court should take a physical inventory of its capital assets on a regular basis (such as every two to three years) or at the beginning of a new administration to ensure only active, in-service machinery and equipment is included on the County's financial statements, and should included assets held by the County Clerk and Sheriff. We also recommend that the County implement policies that will identify and track additions, retirements and disposed assets for the purpose of the capital asset schedule. These procedures will ensure that fixed assets are properly stated and that depreciation is being calculated accurately.

County Judge/Executive Rothenburger's Response: This is in the process of being done.

SHELBY COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS Supplemental Information Fiscal Year Ended June 30, 2009 (Continued)

#### C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

#### 2009-3 Federal Reimbursement Requests Should Agree To Supporting Documentation

Federal Program: CFDA #97.036 – Disaster Grants-Public Assistance (Presidentially Declared Disasters)

Federal Agency: U.S. Department of Homeland Security

Compliance Area: Activities Allowed or Unallowed, Allowable Costs/Cost Principles, Cash Management

Amount of Questioned Costs: \$7,044

The County received disaster assistance from FEMA through a Public Assistance grant administered by the State. To receive reimbursement for damages incurred as a result of the remnants of Hurricane Ike (September 08) and the ice storm (January 09), project worksheets were submitted documenting the cost of completing clean-up work. During our review of federal expenditures, several differences were noted between the project worksheets or reimbursement requests and supporting documentation.

The project worksheet submitted for Hurricane Ike was overstated by \$7,044. Per FEMA guidelines, the County is reimbursed for hours worked and equipment usage based on FEMA's schedule of equipment rates. The project worksheet documented hours worked by employees, who were on leave according to their timesheets. In addition to hours worked being overstated, equipment usage was also overstated as the project worksheet showed these same employees were using county equipment for disaster clean-up for days that they were on leave.

The two project worksheets submitted for the ice storm were understated by \$27,310, while other errors overstated the expenditures by \$844, netting the total understatement to \$26,466. The largest error noted was an incorrect equipment rate used for a dump truck. Per FEMA's schedule of equipment rates, the dump truck should have been reimbursed at \$43 per hour; however, the project worksheet only showed \$19 per hour. In addition, auditors noted that hours and equipment usage was documented for an employee on a day that the timesheet showed he was on leave. Auditor also found errors in the calculations performed by the FEMA representative who completes the project worksheet based on the documentation submitted by the County.

We recommend the County submit corrected project worksheets to recoup the \$26,466, since they have not received reimbursement for the ice storm expenses. Because the County received reimbursement for Hurricane Ike expenses in August 2009, they will need to reimburse FEMA the federal portion (75%) for the \$7,044 submitted for hours not worked. We also recommend the County review project worksheets upon completion to ensure accuracy.

County Judge/Executive Rothenburger's Response: Will work with local, state, and federal EMA to address recommendations.

#### D. SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

None.



### CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### SHELBY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

#### SHELBY COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2009

The Shelby County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Rob Rothenburger
County/Judge/Executive

Paula Webb County Treasurer